Introduced by Assembly Member Longville

December 2, 2002

Assembly Constitutional Amendment No. 1—A resolution to propose to the people of the State of California an amendment to the Constitution of the State, by amending subdivision (c) of Section 8 of, and amending Section 12 of, Article IV thereof, and by adding Section 8 to Article XX thereof, relating to the state budget.

LEGISLATIVE COUNSEL'S DIGEST

ACA 1, as introduced, Longville. Budget Bill: passage.

Under the California Constitution, a statute will take immediate effect upon enactment if the statute calls an election, provides for a tax levy, makes an appropriation for the usual current expenses of the state, or is an urgency statute.

This measure would additionally provide that a statute enacting a Budget Bill is effective immediately upon enactment.

Under the California Constitution, appropriations from the General Fund of the State, except appropriations for the public schools, are void unless passed in each house with $^2/_3$ of the membership concurring.

This measure would exclude appropriations made in the Budget Bill from the 2 /₃-vote requirement. This bill would also provide that, notwithstanding current constitutional requirements of a 2 /₃-vote for urgency statutes and statutes increasing state tax revenues, a bill making changes in law to implement an enacted Budget Bill may be passed by a majority vote in each house, and shall take effect immediately if the bill so provides.

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Under the California Constitution, the Legislature is required to pass a Budget Bill by midnight on June 15 for the ensuing fiscal year.

This measure would amend the California Constitution to require that, if a Budget Bill is not passed by midnight on June 30, Members of the Legislature forfeit any salary or reimbursement for travel and living expenses for the period from July 1 to the date a Budget Bill is passed.

Vote: $^{2}/_{3}$. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

Resolved by the Assembly, the Senate concurring, That the Legislature of the State of California at its 2003–04 Regular Session commencing on the second day of December 2002, two-thirds of the membership of each house concurring, hereby proposes to the people of the State of California that the Constitution of the State be amended as follows:

First—That subdivision (c) of Section 8 of Article IV is amended to read:

- (c) (1) Except as provided in paragraphs (2) and (3) of this subdivision, a statute enacted at a regular session shall go into effect on January 1 next following a 90-day period from the date of enactment of the statute and a statute enacted at a special session shall go into effect on the 91st day after adjournment of the special session at which the bill was passed.
- (2) A statute, other than a statute establishing or changing boundaries of any legislative, congressional, or other election district, enacted by a bill passed by the Legislature on or before the date the Legislature adjourns for a joint recess to reconvene in the second calendar year of the biennium of the legislative session, and in the possession of the Governor after that date, shall go into effect on January 1 next following the enactment date of the statute unless, before January 1, a copy of a referendum petition affecting the statute is submitted to the Attorney General pursuant to subdivision (d) of Section 10 of Article II, in which event the statute shall go into effect on the 91st day after the enactment date unless the petition has been presented to the Secretary of State pursuant to subdivision (b) of Section 9 of Article II.
- (3) Statutes calling elections, statutes providing for tax levies or appropriations for the usual current expenses of the State, *statutes enacting a budget bill*, and urgency statutes shall go into effect immediately upon their enactment.

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Second—That Section 12 of Article IV is amended to read:

SEC. 12. (a) Within the first 10 days of each calendar year, the Governor shall submit to the Legislature, with an explanatory message, a budget for the ensuing fiscal year containing itemized statements for recommended state expenditures and estimated state revenues. If recommended expenditures exceed estimated revenues, the Governor shall recommend the sources from which the additional revenues should be provided.

- (b) The Governor and the Governor-elect may require a state agency, officer, or employee to furnish whatever information is deemed necessary to prepare the budget.
- (c) The budget shall be accompanied by a budget bill itemizing recommended expenditures. The bill shall be introduced immediately in each house by the persons chairing the committees that consider appropriations the budget bill. The Legislature shall pass the budget bill by midnight on June 15 of each year. Until the budget bill has been enacted, the Legislature shall may not send to the Governor for consideration any bill appropriating funds for expenditure during the fiscal year for which the budget bill is to be enacted, including any bill appropriating funds for salaries, travel expenses, or living expenses of Members of the Legislature, except emergency bills recommended by the Governor or appropriations for the salaries and other expenses of the Legislature.
- (d) No bill except the budget bill may contain more than one item of appropriation, and that for one certain, expressed purpose. Appropriations from the General Fund of the State, except appropriations for the public schools *and appropriations made in the budget bill*, are void unless passed in each house by rollcall vote entered in the journal, two thirds two-thirds of the membership concurring.
- (e) The Legislature may control the submission, approval, and enforcement of budgets and the filing of claims for all state agencies.
- (f) Notwithstanding Sections 4 and 8 of Article III and Section 4 of this article, in any year in which the budget bill is not passed by midnight on June 30, each Member of the Legislature shall forfeit his or her salary and any reimbursement for travel or living expenses for the period from July 1 until the date the budget bill is passed. Forfeited salary or travel or living expenses may not be paid retroactively. The total amount of salary and expense

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reimbursements forfeited under this subdivision during any fiscal year shall be counted as part of the total aggregate expenditures of the Legislature for that fiscal year for purposes of Section 7.5. For purposes of subdivision (c) and this subdivision, a budget bill is a bill that makes appropriations for the support of the government of the State for the entire fiscal year.

- (g) Notwithstanding subdivision (d) of Section 8 of Article IV and Section 3 of Article XIII A, any bill that makes changes in law to implement a budget bill that has been enacted may be passed by rollcall vote entered in the journal, a majority of the membership of each house concurring, and shall take effect immediately if the bill so provides.
 - Third—That Section 8 of Article XX is added to read:
- SEC. 8. If any provision of the measure that enacted this section, or the application of any provision of that measure, is held invalid, that invalidity shall not affect other provisions of that measure or applications of that measure that can be given effect without the invalid provision or application.